

Message Text

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ORIGIN IO-10

INFO OCT-01 CCO-00 SS-15 SSO-00 ISO-00 NSCE-00 /026 R

66618

DRAFTED BY IO/UNP:JWASHBURN:EK

APPROVED BY IO:MMCNAULL

S/S:MTANNER

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FM SECSTATE WASHDC

TO AMEMBASSY LONDON IMMEDIATE

C O N F I D E N T I A L STATE 051225

TOSEC 93

FOLLOWING REPEAT USUN 670 SENT ACTION SECSTATE ATHENS ANKARA

NICOSIA LONDON MOSCOW PARIS USNATO DTD 05MAR 75

QUOTE

C O N F I D E N T I A L USUN 0670

E.O. 11652: GDS

TAGS: PFOR, UNSC, CY

SUBJ: CYPRUS IN SC

SUMMARY: SEVERAL DEVELOPMENTS MARCH 4 COMBINED TO PERSUADE US THAT SC IN SUBSTANTIALLY CLOSER TO DRAFT RESOLUTION THAT PARTIES CAN LIVE WITH. THERE NOW SEEMS REAL POSSIBILITY THAT COUNCIL WILL ADOPT A RESOLUTION BY WEEK'S END. MAIN NEW ELEMENTS ARE:

A) NEW UK/FRENCH EFFORTS TO MARRY THEIR TEXT WITH NON-ALIGNED DRAFT,

B) ACTIVE SUPPORT BY SC PRESIDENT AND SYG FOR NON-PERMANENT MEMBER SC MISSION WHICH WOULD HAVE STRICTLY CONSULTATIVE FUNCTIONS (I.E. THE NAMIBIA FORMULA),

C) TURKISH PERMREP'S AGREEMENT TO SC PRESIDENT TO RECOMMEND THAT ANKARA AGREE TO SUCH AN SC GROUP AS BEING HARMLESS, AND

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D) STATED DETERMINATION OF SC PRESIDENT TO HAVE COUNCIL

ADOPT A RESOLUTION BY MARCH 6, OR AT LATEST MARCH 7.

1. LATE MARCH 4 UK AND FRANCE, AFTER CONSULTING WITH US, MET WITH NON-ALIGNED COUNCIL MEMBERS TO DISCUSS MERGING ELEMENTS OF THE TWO OUTSTANDING DRAFT RESOLUTIONS. (TEXT OF UK/FRENCH PROPOSED JOINT TEXT FOLLOWS IN PARA 5.)

ON MAIN POINTS AT ISSUE, NEW TEXT WOULD:

- A) REFER TO GOVERNMENT OF CYPRUS,
- B) REGRET TURK CYPRIOT DECISION TO SET UP "FEDERATED TURKISH STATE,"
- C) REQUESTS SYG PERSONALLY TO UNDERTAKE A NEW MISSION OF GOOD OFFICES" BEGIN BRACKETS WHICH COULD BE IMPLEMENTED IN CONSULTATION WITH THE PERMANENT REPRESENTATIVES OF,, ANDEND BRACKETS" UNDER UK/FRENCH PLAN, SC PRESIDENT WOULD MAKE A SEPARATE STATEMENT THAT RESUMED NEGOTIATIONS "WOULD BE UNDERTAKEN PRINCIPALLY IN NEW YORK AND IN NICOSIA."

2. IN CONTINUED INTENSIVE CONSULTATIONS WITH THE PARTIES, SC PRESIDENT FACIO (COSTA RICA) PERSONALLY ADVOCATED CREATION OF SC GROUP TO CONSULT WITH SYG IN FACILITATING RESUMPTION AND PROGRESS OF TALKS, BUT NOT TO PARTICIPATE IN THEM. COSTA RICANS TELL US OLCAY AGREED TO RECOMMEND THAT TURKEY ACCEPT THIS FORMULA, SINCE IT HAD NO TEETH IN IT AND PROVIDED NO OPENING FOR FURTHER INTERNATIONALIZATION. CYPRIOTS CONTINUE TO MAINTAIN THEY WILL ACCEPT NO SC MISSION THAT DOES NOT PARTICIPATE DIRECTLY IN NEGOTIATIONS, BUT GREEK DEL IS CONSIDERABLY MORE RELAXED ABOUT MISSION'S MANDATE. (SPEAKING PERSONALLY, CYPRIOT MINISTER TOLD US HE THOUGHT THE VENUE COMPROMISE OF NEGOTIATIONS IN BOTH NICOSIA AND NEW YORK SEEMED REASONABLE.)

3. ON THE NEGATIVE SIDE, SOVS ARE TAKING MORE ACTIVE PART IN CONSULTATIONS. THEY ARE EMPHASIZING THREE POINTS; OF WHICH FINAL ONE COULD PROVE TROUBLESOME:

- A) ANY RESOLUTION SHOULD EXPLICITLY REFER TO THE GOVERNMENT OF CYPRUS,
 - B) COUNCIL SHOULD CONDEMN ANY ATTEMPT AT ENOSIS OR PARTITION OF CYPRUS (SOVIETS CLAIM TO HAVE SECURED GREEK AND TURKISH AGREEMENT TO ADDITION OF SUCH LANGUAGE) AND
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- C) ANY RESOLUTION SHOULD ESTABLISH SC MISSION WHICH WOULD FULLY PARTICIPATE IN THE NEGOTIATIONS IN ACCORDANCE WITH A MANDATE WHICH WOULD BE SPELLED OUT IN RESOLUTION ITSELF.

4. COMMENT AND RECOMMENDATION: IF ANKARA AGREES TO CONSULTATIVE SC MISSION, WE BELIEVE OTHER ELEMENTS MAY WELL FALL INTO PLACE AND PARTIES CAN GET BACK TO NEGOTIATING TABLE. (TURKS WILL NOT AGREE TO REFERENCE TO GOVERNMENT

OF CYPRUS, BUT THEY COULD DISSOCIATE THEMSELVES FROM THAT ONE PARAGRAPH.) WE BELIEVE IT WOULD BE HELPFUL TO AMB OLCAY FOR USG TO LET GOT KNOW THAT WE CONSIDER UK/FRENCH SC MISSION FORMULA INNOCUOUS AND NOT A STEP TOWARD GREATER INTERNATIONALIZATION. IT MIGHT BE ADDED THAT US WOULD STRONGLY RESIST FURTHER EFFORTS TOWARD INTERNATIONALIZATION. ACCORDINGLY, WE RECOMMEND THESE POINTS BE MAE TO TURKISH EMBASSY IN WASHINGTON OR THAT AMB SCALI BE AUTHORIZED TO MAKE THEM HERE.

5. FOLLWING IS TEXT OF REVISED UK/FRENCH DRAFT, COVERED BY ELEMENTS OF CONSENSUS STATEMENT BY SC PRESIDENT ON VENUE:

ON THE ADOPTION OF THIS RESOLUTION, THE PRESIDENT OF THE SECURITY COUNCIL WOULD MAKE A STATEMENT IN WHICH HE WOULD SAY THAT IN ORDER TO ASSURE THE SUCCESS OF THE NEW EFFORTS REFERRED TO IN OPERATIVE PARAGRAPH 7 AND 8 OF THE RESOLUTION, THE NEGOTIATIONS REFERRED TO IN THESE PARAGRAPHS WOULD BE UNDERTAKEN PRINCIPALLY IN NEW YORK AND IN NICOSIA.

THE SECURITY COUNCIL,

HAVING CONSIDERED THE SITUATION IN CYPRUS IN RESPONSE TO THE COMPLAINT SUBMITTED BY THE GOVERNMENT OF THE REPUBLIC OF CYPRUS,

HAVING HEARD THE REPORT OF THE SECRETARY-GENERAL AND THE STATEMENTS MADE BY THE PARTIES CONCERNED,

DEEPLY CONCERNED AT THE CONTINUATION OF THE CRISIS IN CYPRUS,

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RECALLING ITS PREVIOUS RESOLUTIONS AND IN PARTICULAR RESOLUTION NUMBER 365 BY WHICH IT ENDORSED GENERAL ASSEMBLY RESOLUTION 3212 (XXIX) ADOPTED UNANIMOUSLY ON THE 1ST OF NOVEMBER 1974,

NOTING THE ABSENCE OF SATISFACTORY PROGRESS TOWARDS THE IMPLEMENTATION OF ITS RESOLUTIONS,

NOTING FURTHER THAT THE OBJECTIVE OF REACHING FREELY AN ACCEPTABLE POLITICAL SETTLEMENT, BASED ON THE FUNDAMENTAL AND LEGITIMATE RIGHTS OF THE TWO COMMUNITIES, HAS NOT YET BEEN ACHIEVED,

CALLING FOR THE IMPLEMENTATION OF ALL PARTS OF RESOLUTION 3212, AND IN PARTICULAR THOSE WHICH CONCERN THE SPEEDY

WITHDRAWAL OF ALL FOREIGN ARMED FORCES AND FOREIGN MILITARY PRESENCE AND PERSONNEL FROM THE REPUBLIC OF CYPRUS, AND THE EARLY RETURN OF ALL REFUGEES TO THEIR HOMES IN SAFETY,
1. CALLS ONCE MORE ON ALL STATES TO RESPECT, AND URGENTLY REQUESTS THEM, AS WELL AS THE PARTIES CONCERNED, TO REFRAIN FROM ANY ACTION WHICH MIGHT PREJUDICE THE SOVEREIGNTY, INDEPENDENCE, TERRITORIAL INTEGRITY AND NON-ALIGNMENT OF THE REPUBLIC OF CYPRUS;

2. REGRETS THE UNILATERAL DECISION OF 13 FEBRUARY DECLARING THAT A PART OF THE REPUBLIC OF CYPRUS WOULD BECOME "A FEDERATED TURKISH STATE" AS TENDING TO COMPROMISE THE CONTINUATION OF NEGOTIATIONS BETWEEN THE REPRESENTATIVES OF THE TWO COMMUNITIES ON AN EQUAL FOOTING WHOSE OBJECTIVE MUST CONTINUE TO BE TO REACH FREELY A SOLUTION PROVIDING FOR A POLITICAL SETTLEMENT AND THE ESTABLISHMENT OF A MUTUALLY ACCEPTABLE CONSTITUTIONAL ARRANGEMENT;

3. REGRETS FURTHERMORE ALL UNILATERAL ACTS WHICH TEND TO COMPROMISE THE IMPLEMENTATION OF RESOLUTION 3212 OF THE GENERAL ASSEMBLY AND RESOLUTION 365 OF THE SECURITY COUNCIL;

4. NOTES THAT THE DECISION REFERRED TO IN PARAGRAPH 2 ABOVE DOES NOT PREJUDGE THE EVENTUAL POLITICAL SETTLEMENT OF THE PROBLEM OF CYPRUS;
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5. CALLS FOR THE URGENT AND EFFECTIVE IMPLEMENTATION OF THE PROVISIONS OF GENERAL ASSEMBLY RESOLUTION 3212 (XXIX) OF 1 NOVEMBER, 1974 ENDORSED BY SECURITY COUNCIL RESOLUTION 365 (1974) OF 13 DECEMBER, 1974;

6. CONSIDERS THAT NEW EFFORTS SHOULD BE UNDERTAKEN TO ASSIST THE RESUMPTION OF THE NEGOTIATIONS REFERRED TO IN PARAGRAPH 4 OF GENERAL ASSEMBLY RESOLUTION 3212 (XXIX) BETWEEN THE REPRESENTATIVES OF THE TWO COMMUNITIES;

7. REQUESTS THE SECRETARY-GENERAL ACCORDINGLY TO PUT HIMSELF PERSONALLY AT THE DISPOSAL OF THE PARTIES TO FACILITATE THE RESUMPTION, THE INTENSIFICATION AND THE PROGRESS OF COMPREHENSIVE NEGOTIATIONS, CARRIED OUT IN A SPIRIT OF UNDERSTANDING AND OF RECIPROCAL MODERATION, AND TO UNDERTAKE A NEW MISSION OF GOOD OFFICES BEGIN BRACKETS WHICH COULD BE IMPLEMENTED IN CONSULTATION WITH THE PERMANENT REPRESENTATIVE OF,, AND END BRACKETS

8. CALLS ON THE REPRESENTATIVES OF THE TWO COMMUNITIES TO CO-OPERATE CLOSELY WITH THE SECRETARY-GENERAL IN THE

DISCHARGE OF THIS NEW MISSION OF GOOD OFFICES AND ASKS
THEM TO ACCORD PERSONALLY A HIGH PRIORITY TO THEIR NEGOTIATIONS;

9. CALLS ON ALL THE PARTIES CONCERNED TO REFRAIN
FROM ANY ACTION WHICH WOULD JEOPARDIZE THE NEGOTIATIONS BETWEEN
REPRESENTATIVES OF THE TWO COMMUNITIES AND TO TAKE STEPS WHICH
WILL FACILITATE THE CREATION OF THE CLIMATE NECESSARY FOR
THEIR SUCCESS;

10. REQUESTS THE SECRETARY-GENERAL TO KEEP THE
SECURITY COUNCIL INFORMED OF THE PROGRESS MADE TOWARDS
THE IMPLEMENTATION OF THIS RESOLUTION AND OF ITS OTHER
RESOLUTIONS AND REQUESTS THE SECRETARY-GENERAL TO REPORT
TO IT WHENEVER HE CONSIDERS IT APPROPRIATE AND IN ANY
CASE BEFORE 15 JUNE 1975.

6. HIGHLIGHTS OF MARCH 4 DEBATE BEING REPORTED BY UNCLASSIFIED
SUMMARY. NEXT MEETING OF COUNCIL SCHEDULED FOR AFTERNOON
MARCH 5. COSTA RICA AND IRAQ WILL SPEAK, CONCLUDING GENERAL
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLITICAL SETTLEMENT, AGREEMENT DRAFT, RESOLUTIONS, NEGOTIATIONS, TOSEC 093
Control Number: n/a
Copy: SINGLE
Draft Date: 07 MAR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE051225
Document Source: CORE
Document Unique ID: 00
Drafter: JWASHBURN:EK
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750079-0628
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750371/aaaacmdg.tel
Line Count: 251
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 28 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <28 APR 2003 by CunninFX>; APPROVED <23 SEP 2003 by CunninFX>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CYPRUS IN SC SUMMARY: SEVERAL DEVELOPMENTS MARCH 4 COMBINED TO PERSUADE US
TAGS: PFOR, CY, UNSC
To: LONDON
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006